

Debtors (Ireland) Bill.

[AS AMENDED IN COMMITTEE.]

ARRANGEMENT OF CLAUSES.

Clauses.

Preliminary.

1. Short title.
2. Extent of Act.
3. Commencement and construction of Act.
4. Interpretation of terms.

PART I.

Abolition of Imprisonment for future Debts.

5. Abolition of imprisonment for debt, with exceptions.
6. Saving of power of committal for small debts.
7. Power under certain circumstances to arrest defendant about to quit Ireland.
8. Saving for sequestration against property.
9. Saving for Irish Bankrupt and Insolvent Act, 1857, and Bankruptcy (Ireland) Amendment Act, 1871.
10. Definition of "prescribed."

PART II.

Punishment of Fraudulent Debtors.

11. Punishment of fraudulent debtors.
12. Penalty for absconding with property.
13. Penalty on fraudulently obtaining credit, &c.
14. False claim, &c., a misdemeanor.
15. Debts incurred by fraud.
16. Order by court for prosecution on report of assignee or trustee.

[Bill 171.]

a

17. Expenses of prosecutions.
 18. Application of Vexatious Indictments Act to offences under this Act.
 19. Form of indictment.
 20. Justices of the peace becoming bankrupt or arranging with creditors.
 21. Punishments under this Act cumulative.
-

PART III.

Warrants of Attorney, Cognovit, and Orders for Judgment.

22. Warrants of attorney and cognovit actionem to be executed in the presence of an attorney on behalf of the person.
 23. Warrant, &c. not formally executed invalid.
 24. Exemption from Act of foreign attachment.
-

PART IV.

Abolition of Imprisonment for past Debts.

25. Provisions of Part I. to apply to debts contracted before passing of Act from and after 1st day of August 1876.
26. Discharge of persons in custody on 1st August 1876.

A
B I L L

[AS AMENDED IN COMMITTEE]

FOR

The Abolition of Imprisonment for Debt, and for the Punishment of fraudulent Debtors in Ireland, and for other purposes relating thereto. A.D. 1871.

BE it enacted by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows :

5 *Preliminary.*

1. This Act may be cited for all purposes as "The Debtors Act Short title.
(Ireland), 1871."

2. This Act shall not extend to England or Scotland.

Extent of Act.

3. This Act shall not come into operation until the day on which Commence-
10 the Bankruptcy (Ireland) Amendment Act, 1871, comes into ment and
operation, which day is herein-after referred to as the commence- construction
ment of this Act. of Act.

4. In this Act, if not inconsistent with the context, the following Interpre-
terms shall have the meanings herein-after respectively assigned to tation of
15 them; that is to say, terms.

"Debt contracted after the passing of this Act" shall mean any sum of money due or payable under or in respect of any contract or obligation made or entered into, or liability incurred, or cause of action or suit arisen after the passing of this Act :

20 "Debt contracted before the passing of this Act" shall mean any sum of money due or payable under or in respect of any contract or obligation made or entered into, or liability incurred, or cause of action or suit arisen after the passing of this Act :

25 And words and expressions defined or explained in the Bankruptcy (Ireland) Amendment Act, 1871, shall have the same meaning in this Act.

[Bill 171.]

A

A.D. 1871.

PART I.

Abolition of Imprisonment for future Debts.

Abolition of imprisonment for debt, with exceptions.

5. With the exceptions herein-after mentioned, no person shall after the commencement of this Act be arrested or imprisoned for making default in payment of a debt contracted after the passing of this Act.

There shall be excepted from the operation of the above enactment:

1. Default in payment of a penalty, or sum in the nature of a penalty, other than a penalty in respect of any contract: 10
2. Default in payment of any sum recoverable summarily before a justice or justices of the peace:
3. Default by a trustee or person acting in a fiduciary capacity and ordered to pay by a court of equity any sum in his possession or under his control: 15
4. Default by an attorney or solicitor in payment of costs when ordered to pay costs for misconduct as such, or in payment of a sum of money when ordered to pay the same in his character of an officer of the court making the order:
5. Default in payment for the benefit of creditors of any portion of a salary or other income in respect of the payment of which any court having jurisdiction in bankruptcy or insolvency is authorised to make an order: 20
6. Default in payment of sums in respect of the payment of which orders are in this Act authorised to be made: 25

Provided, first, that no person shall be imprisoned in any case excepted from the operation of this section for a longer period than one year; and, secondly, that nothing in this section shall alter the effect of any judgment or order of any court for payment of money except as regards the arrest and imprisonment of the person making default in paying such money. 30

Saving of power of committing for small debts.

6. Subject to the provisions herein-after mentioned and to the prescribed rules, any court may commit to prison for a term not exceeding six weeks, or until payment of the sum due, any person who makes default in payment of any debt or instalment of any debt due from him in pursuance of any order or judgment of that or any other competent court, made or recovered after the passing of this Act in respect of a debt contracted after the passing of this Act. 35

Provided—(1.) That the jurisdiction by this section given of committing a person to prison shall, in the case of any court other than the superior courts of law and equity, be exercised only subject to the following restrictions; that is to say, 40

A.D. 1871.

(a.) Be exercised only by a judge, and by an order made in open court, and showing on its face the ground on which it is issued :

(b.) Be exercised only as respects a judgment of a superior court of law or equity when such judgment does not exceed fifty pounds, exclusive of costs :

(c.) Be exercised only as respects a decree of a civil bill court by a chairman of quarter sessions or recorder.

(2.) That such jurisdiction shall only be exercised where it is

proved to the satisfaction of the court that the person making default either has or has had since the date of the order or judgment, the means to pay the sum in respect of which he has made default, and has refused or neglected, or refuses or neglects, to pay the same.

Proof of the means of the person making default may be given in such manner as the court thinks just; and for the purposes of such proof the debtor and any witnesses may be summoned and examined on oath, according to the prescribed rules.

Any jurisdiction by this section given to the superior courts may be exercised by a judge sitting in chambers, or otherwise, in the prescribed manner.

For the purposes of this section any court may direct any debt due from any person in pursuance of any order or judgment of that or any other competent court to be paid by instalments, and may from time to time rescind or vary such order.

Persons committed under this section by a superior court may be committed to the prison in which they would have been confined if arrested on a writ of *capias ad satisfaciendum*, and every order of committal by any superior court shall, subject to the prescribed rules, be issued, obeyed, and executed in the like manner as such writ.

This section, so far as it relates to any civil bill court, shall be deemed to be substituted for sections one hundred and sixteen and one hundred and seventeen of an Act of the session of the fourteenth and fifteenth years of the reign of Her present Majesty, chapter fifty-seven, and that Act and the Acts amending the same shall be construed accordingly, and shall extend to orders made by the chairman of quarter sessions with respect to sums due in pursuance of any order or judgment of any court other than a civil bill court.

No imprisonment under this section shall operate as a satisfaction or extinguishment of any debt or demand or cause of action, or deprive any person of any right to take out execution against the lands, goods, or chattels of the person imprisoned, in the same manner as if such imprisonment had not taken place.

A.D. 1871.

Any person imprisoned under this section shall be discharged out of custody upon a certificate, signed in the prescribed manner, to the effect that he has satisfied the debt or instalment of a debt in respect of which he was imprisoned, together with the prescribed costs (if any).

5

After the commencement of this Act section one of an Act of the session of the eleventh and twelfth years of the reign of Her present Majesty, chapter twenty-eight, shall, so far as regards debts contracted after the passing of this Act, be and the same is hereby repealed.

10

Power under
certain cir-
cumstances
to arrest
defendant
about to quit
Ireland.

7. After the commencement of this Act a person shall not be arrested upon mesne process in any action brought for the recovery of a debt contracted after the passing of this Act.

Where the plaintiff in any action in any of Her Majesty's superior courts of law at Dublin, in which if brought before the commence- 15
ment of this Act the defendant would have been liable to arrest, proves at any time before final judgment by evidence on oath, to the satisfaction of a judge of one of those courts, that the plaintiff has good cause of action against the defendant to the amount of twenty pounds or upwards, or has sustained damage to that amount, 20
and that there is probable cause for believing that the defendant is about to quit Ireland unless he be apprehended, and that the absence of the defendant from Ireland will materially prejudice the plaintiff in the prosecution of his action, such judge may in the prescribed manner order such defendant to be arrested and im- 25
prisoned for a period not exceeding six months, unless and until he has sooner given the prescribed security, not exceeding the amount claimed in the action, that he will not go out of Ireland without the leave of the court.

Where the action is for a penalty or sum in the nature of a 30
penalty, other than a penalty in respect of any contract, it shall not be necessary to prove that the absence of the defendant from Ireland will materially prejudice the plaintiff in the prosecution of his action, and the security given (instead of being that the defend-
ant will not go out of Ireland) shall be to the effect that any sum 35
recovered against the defendant in the action shall be paid or that the defendant shall be rendered to prison.

Saving for
sequestra-
tion against
property.

8. Sequestration against the property of a debtor who is not liable to be arrested or imprisoned after the commencement of this Act may, after the commencement of this Act, be issued by any 40
court of equity in the same manner as if such debtor had been actually arrested.

Saving for Irish Bankrupt and Insolvent Act, 1857, and Bankruptcy (Ireland) Amendment Act, 1871.
Definition of "prescribed."

9. Nothing in this part of this Act shall in any way affect any right or power, under the Irish Bankrupt and Insolvent Act, 1857, or the Bankruptcy (Ireland) Amendment Act, 1871, to arrest or imprison any person.

10. In this part of this Act the term "prescribed" means as follows:—

As respects the superior courts of common law, prescribed by general rules to be made in pursuance of the Common Law Procedure Act, 1853;

10 As respects the superior courts of equity, prescribed by general rules and orders to be made in pursuance of the Act of the session of the thirtieth and thirty-first years of the reign of Her Majesty, chapter forty-four.

15 As respects the civil bill courts, prescribed by general rules to be made under the 14th & 15th Vict. c. 57, and 27th & 28th Vict. c. 99; and

20 As respects any other court, prescribed by the rules to be made, with the approval of the Lord Chancellor, by the persons having the power to make rules in relation to the practice of of such court, or if there be no such persons by the judge of such court:

And general rules and orders may respectively be made by such authorities as aforesaid for the purpose of carrying into effect this part of this Act.

25 The term "judge" in this part of the Act shall include "chairman of quarter sessions" and "recorder," and any person for the time being doing and executing the duty of such chairman or recorder.

PART II.

30 *Punishment of Fraudulent Debtors.*

11. Any person adjudged bankrupt, and any person who shall have presented a petition for an arrangement with his creditors, in pursuance of "The Irish Bankrupt and Insolvent Act, 1857," as amended by the "Bankruptcy (Ireland) Amendment Act, 1871,"

35 shall, in each of the cases following, be deemed guilty of a misdemeanour, and on conviction thereof shall be liable to be imprisoned for any time not exceeding two years, with or without hard labour; that is to say,—

40 1. If he does not, to the best of his knowledge and belief, fully and truly discover to the court, or to the assignee or assignees, or to such person or persons as the court shall [171.]

Punishment of fraudulent debtors.

A.D. 1871.

from time to time direct, or to the trustees or trustee (if any) administering his estate for the benefit of his creditors all his property, real and personal, and how, and to whom, and for what consideration, and when he disposed of any part thereof, except such part as has been disposed of in the ordinary way of his trade (if any), or laid out in the ordinary expense of his family, unless the jury is satisfied that he had no intent to defraud :

2. If he does not deliver up to the assignees or to said trustees or trustee (if any), or as they or he or the court shall direct, all such part of his real and personal property as is in his custody or under his control, and which he is required by law to deliver up, unless the jury is satisfied that he had no intent to defraud :
3. If he does not deliver up to the assignees or to said trustees or trustee (if any), or as they or the court shall direct, all books, documents, papers, and writings in his custody or under his control relating to his property or affairs, unless the jury is satisfied that he had no intent to defraud :
4. If after the presentation of a bankruptcy petition by or against him, or after the presentation of a petition for arrangement by him, or within four months next before such presentation respectively, he conceals any part of his property to the value of ten pounds or upwards, or conceals any debt due to or from him, unless the jury is satisfied that he had no intent to defraud :
5. If after the presentation of a bankruptcy petition by or against him, or after the presentation of a petition for arrangement by him, or within four months next before such presentation respectively, he fraudulently removes any part of his property of the value of ten pounds or upwards :
6. If he makes any material omission in any statement relating to his affairs, unless the jury is satisfied that he had no intent to defraud :
7. If, knowing or believing that a false debt has been proved by any person under the bankruptcy or arrangement, he fails for the period of a month to inform the assignees or one of them, or such trustees or trustee (if any) thereof :
8. If after the presentation of a bankruptcy petition by or against him, or after the presentation of a petition for arrangement by him, he prevents the production of any book, document, paper, or writing affecting or relating to his property or

affairs, unless the jury is satisfied that he had no intent to conceal the state of his affairs or to defeat the law : A.D. 1871.

9. If after the presentation of a bankruptcy petition against or by him, or after the presentation of a petition for an arrangement by him, or within four months next before such presentation respectively, he conceals, destroys, mutilates, or falsifies, or is privy to the concealment, destruction, mutilation, or falsification of any book or document affecting or relating to his property or affairs, unless the jury is satisfied that he had no intent to conceal the state of his affairs or to defeat the law :

10. If after the presentation of a bankruptcy petition against or by him, or after the presentation of a petition for arrangement by him, or within four months next before such presentation respectively, he makes or is privy to the making of any false entry in any book or document affecting or relating to his property or affairs, unless the jury is satisfied that he had no intent to conceal the state of his affairs or to defeat the law :

11. If after the presentation of a bankruptcy petition against or by him, or after the presentation of a petition for arrangement by him, or within four months next before such presentation respectively, he fraudulently parts with, alters, or makes any omission, or is privy to the fraudulently parting with, altering, or making any omission in any document affecting or relating to his property or affairs :

12. If after the presentation of a bankruptcy petition against or by him, or after the presentation of a petition for arrangement by him, or at any meeting of his creditors within four months next before such presentation respectively, he attempts to account for any part of his property by fictitious losses or expenses :

13. If within four months next before the presentation of a bankruptcy petition against or by him, or next before the presentation of a petition for arrangement by him, he, by any false representation or other fraud, has obtained any property on credit and has not paid for the same :

14. If within four months next before the presentation of a bankruptcy petition against or by him, or next before the presentation of a petition for arrangement by him, he, being a trader, obtains, under the false pretence of carrying on business and dealing in the ordinary way of his trade, any

A.D. 1871.

property on credit and has not paid for the same, unless the jury is satisfied that he had no intent to defraud :

15. If within four months next before the presentation of a bankruptcy petition against or by him, or next before the presentation of a petition for arrangement by him, he, being a trader, pawns, pledges, or disposes of otherwise than in the ordinary way of his trade any property which he has obtained on credit and has not paid for, unless the jury is satisfied that he had no intent to defraud :
16. If he is guilty of any false representation or other fraud for the purpose of obtaining the consent of his creditors or any of them to any agreement with reference to his affairs or his bankruptcy or arrangement.

Penalty for absconding with property.

12. If any person who is adjudged a bankrupt, or has presented a petition for arrangement after such adjudication or presentation respectively, or within four months before such adjudication or presentation respectively, quits Ireland and takes with him, or attempts or makes preparation for quitting Ireland and for taking with him, any part of his property to the amount of twenty pounds or upwards, which ought by law to be divided amongst his creditors, he shall (unless the jury is satisfied that he had no intent to defraud) be guilty of felony, punishable with imprisonment for a time not exceeding two years, with or without hard labour.

Penalty on fraudulently obtaining credit, &c.

13. Any person shall in each of the cases following be deemed guilty of a misdemeanour, and on conviction thereof shall be liable to be imprisoned for any time not exceeding one year, with or without hard labour ; that is to say,

- (1.) If in incurring any debt or liability he has obtained credit under false pretences, or by means of any other fraud :
- (2.) If he has with intent to defraud his creditors, or any of them, made or caused to be made any gift, delivery, or transfer of or any charge on his property :
- (3.) If he has, with intent to defraud his creditors, concealed or removed any part of his property since or within two months before the date of any unsatisfied judgment or order for payment of money obtained against him :
- (4.) If he has wilfully concealed any real or personal estate of any bankrupt or arranging debtor, and has not within forty-two days after the filing of the petition of bankruptcy or for arrangement discovered such estate to the court or to the assignees or the trustees or trustee (if any).

False claim, &c. a misdemeanour.

14. If any creditor in any bankruptcy or arrangement or composition with creditors in pursuance of "The Irish Bankrupt and

Insolvent Act, 1857," as amended by "The Bankruptcy (Ireland) Amendment Act, 1871," wilfully and with intent to defraud makes any false claim, or any proof, declaration, or statement of account which is untrue in any material particular, he shall be guilty of a misdemeanor, punishable with imprisonment not exceeding one year, with or without hard labour.

A.D. 1871.

—

15. Where a debtor makes any arrangement or composition with his creditors under the provisions of "The Irish Bankrupt and Insolvent Act, 1857," as amended by "The Bankruptcy (Ireland) Amendment Act, 1871," he shall remain liable for the unpaid balance of any debt which he incurred or increased, or whereof before the date of the arrangement or composition he obtained forbearance, by any fraud, provided the defrauded creditor has not assented to the arrangement or composition otherwise than by proving his debt and accepting dividends.

Debts incurred by fraud.

16. Where any assignee or a trustee in any bankruptcy or arrangement reports to the court that in his opinion a bankrupt or arranging debtor has been guilty of any offence under this Act, or where the court is satisfied upon the representation of any creditor that there is ground to believe that the bankrupt or arranging debtor has been guilty of any offence under this Act, the court shall, if it appears to the court that there is a reasonable probability that the bankrupt or arranging debtor may be convicted, order the assignees or trustee to prosecute the bankrupt or arranging debtor for such offence.

Order by court for prosecution on report of assignee or trustee.

17. Where the prosecution of the bankrupt or arranging debtor under this Act is ordered by any court, then, on the production of the order of the court, the expenses of the prosecution shall be allowed, paid, and borne as expenses of prosecutions for felony are allowed, paid, and borne.

Expenses of prosecution.

18. Every misdemeanor under the second part of this Act shall be deemed to be an offence within and subject to the provisions of the Act of the session of the twenty-second and twenty-third years of the reign of Her present Majesty, chapter seventeen, intitled "An Act to prevent vexatious indictments for certain misdemeanours;" and when any person is charged with any offence before any justice or justices, such justice or justices shall take into consideration any evidence adduced before him or them tending to show that the act charged was not committed with a guilty intent.

Application of Vexatious Indictments Act to offences under this Act.

19. In an indictment for an offence under this Act it shall be sufficient to set forth the substance of the offence charged in the

Form of indictment.

[171.]

B

A.D. 1871. words of this Act specifying the offence or as near thereto as circumstances admit, without alleging or setting forth any debt, act of bankruptcy, trading, adjudication, or any proceedings in, or order, warrant, or document of any court acting under "The Irish Bankrupt and Insolvent Act, 1857," or "The Bankruptcy (Ireland) 5 Amendment Act, 1871."

Justices of the peace becoming bankrupt or arranging with creditors.

20. If any person being assigned by Her Majesty's Commission to act as a justice of the peace is adjudged bankrupt, or makes any arrangement or composition with his creditors under "The Irish Bankrupt and Insolvent Act, 1857," or "The Bankruptcy (Ireland) 10 Amendment Act, 1871," he shall be and remain incapable of acting as a justice of the peace until he has been newly assigned by Her Majesty in that behalf.

Punishments under this Act cumulative.

21. Where any person is liable under any other Act of Parliament or at common law to any punishment or penalty for any 15 offence made punishable by this Act, such person may be proceeded against under such other Act of Parliament or at common law or under this Act, so that he be not punished twice for the same offence.

PART III.

20

Warrants of Attorney, Cognovits, and Orders for Judgment.

Warrants of attorney and cognovit actionem to be executed in presence of an attorney on behalf of the person.

22. After the commencement of this Act a warrant of attorney to confess judgment in any personal action or cognovit actionem given by any person shall not be of any force unless there is present some attorney of one of the superior courts on behalf of such person 25 expressly named by him and attending at his request to inform him of the nature and effect of such warrant or cognovit before the same is executed, which attorney shall subscribe his name as a witness to the due execution thereof, and thereby declare himself to be attorney for the person executing the same, and state that he 30 subscribes as such attorney.

Warrant, &c. not formally executed invalid.

23. A warrant of attorney to confess judgment or cognovit actionem not executed in manner aforesaid shall not be rendered valid by proof that the person executing the same did in fact understand the nature and effect thereof, or was fully informed of the 35 same.

Exemption from Act of foreign attachment.

24. Nothing in this Act contained shall affect the custom of foreign attachment as exercised by any competent court, or the proceedings in relation to such custom.

PART IV.

A.D. 1871.

Abolition of Imprisonment for past Debts.

CLAUSE A.
Provisions
of Part I. to
apply to
debts con-
tracted be-
fore passing
of Act from
and after
1st day of
August 1870.

25. On and after the first day of August one thousand eight hundred and seventy-six the provisions of Part I. of this Act shall
5 extend and apply to every person making default in payment of a debt contracted before the passing of this Act, and to every person making default in payment of any debt or instalment of any debt due from him in pursuance of any judgment, decree, or order recovered or made in respect of a debt contracted before the passing of
10 this Act, and to every debt contracted before the passing of this Act, and to every judgment, decree, or order recovered or made in respect of a debt contracted before the passing of this Act.

26. Where any person shall on the first day of August one thousand eight hundred and seventy-six be in custody in pursuance
15 of a writ, attachment, or other process in any case in which he would not be liable to be arrested or imprisoned after that day, such person shall on the said day be discharged from such custody without payment of any fees, but his arrest, imprisonment, or discharge shall not affect the creditor's rights or remedies for
20 enforcing the payment of any money due to him, or deprive the creditor of the benefit of any charge or security on any property of the debtor.

When on or prior to the first day of August one thousand eight hundred and seventy-six special bail shall have been given in
25 any action the defendant in which after the said day cannot be imprisoned on making default in satisfying the judgment recovered against him in such action, the condition of such bail, instead of being that the judgment shall be satisfied or the defendant rendered to prison, shall be deemed to be that the defendant shall not go out
30 of Ireland without leave of the court.

CLAUSE B.
Discharge of
persons in
custody, on
1st August
1870.

Debtors (Ireland).

A

B I L L

[AS AMENDED IN COMMITTEE]

For the Abolition of Imprisonment for Debt, and for the Punishment of Fraudulent Debtors in Ireland, and for other purposes relating thereto.

*(Prepared and brought in by
Mr. Solicitor General for Ireland and the Attorney
of Her Majesty.)*

*Ordered, by The House of Commons, to be printed,
1 June 1871.*

[Bill 171.]

Under 2 oz.